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For Ambassador from Green

1. Decision has been made to encourage GOI to provide material support to Cambodia. This decision has been approved at highest levels.

2. We are not in position to say what assistance GOI can or should provide. GOI officials have been in touch with Cambodian leaders regarding their current military requirements and should now have idea of which of these they can meet. We have noted in particular Cambodian need for AK-47 ammunition, which Indonesians may be able to provide.

3. Your recent conversations with Indonesian leaders indicates that they are reluctant to provide military supplies unless assured of replenishment, for which U.S. is regarded as only practical source. You are therefore

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EA:MGreen:lm	4/23/70	29596	EA - Marshall Green

CLEARANCES:

DOD - Secretary Packard

WH - Dr. Kissinger

S/S - Mr. Eliot

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authorized to assure Indonesians, if they require such assurance, that within agreed limits we will make up any drawdown on their stocks. Language suggested para 9 of Djakarta 2736 might be most acceptable from GOI viewpoint since discreetly separates GOI support for Cambodia from U.S. compensatory assistance. You should in any event emphasize that it is of utmost importance to U.S., Cambodia and Indonesia that this assurance be closely held. We share Foreign Minister Adam Malik's and others' concern that disclosure could harm Indonesia's non-aligned status and its ability to serve as independent agent in any peaceful settlement of Southeast Asian conflicts.

4. We recognize that some disagreement exists in high levels of GOI over whether Indonesia should provide arms to Cambodia before all diplomatic resources have been exhausted. We do not wish to appear to be taking a position

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directly opposed to Adam Malik or others advocating diplomatic initiatives. You should therefore make clear both to Suharto and Malik that we strongly approve steps Malik has taken to rally political support for Cambodia. We believe, however, that it in no way compromises a neutral or non-aligned nation's status to receive military or economic assistance, as witness India, Indonesia and others.

5. In our assessment, Cambodia requires at this moment strong psychological boost if it is to avoid the danger of collapse. Indeed, I regard VC/NVA moves toward Phnom Penh as calculated primarily for psychological impact to create fear and panic. We view GOI material support for Cambodia as important complement to diplomatic moves in restoring Cambodia's confidence and will to resist.

6. I leave to your good judgment best manner of making these points to both Suharto and Malik. END.

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